

a: Revenue Budget Monitor

	Revised Budget	Forecast Outturn	Outturn Variance	Of which:	
				COVID-19	Non-COVID
P05	£239.4m	£258.1m	£18.7m overspend (Covid-19 expenditure offset by £4.5m direct grant income)	£21.5m	£1.8m
P04	£239.4m	£257.9m	£18.4m overspend (Covid-19 expenditure offset by £4.5m direct grant income)	£20.9m	£2.0m

May	Jun/Jul	Aug	Sept	Oct	Nov	Dec	Jan	Feb
12.2	18.4	18.7						
	▼	▼						

SERVICE NET EXPENDITURE SUMMARY	2021/22 - Full Year				Variance Analysis				
	Approved Budget	Revised Budget	Forecast Outturn	Outturn Variance	COVID-19 Exp	COVID-19 Inc	Gross COVID Impact	Covid Service Grants/Income	Non-COVID
	£000s				£000s				
1 - People									
Adult Social Care	151,448	157,648	165,785	8,137	12,130	0	12,130	(3,942)	(51)
Children and Families Services	65,115	65,076	71,747	6,671	6,581	0	6,581		90
Educational Improvement	11,998	11,928	15,326	3,398	1,466	195	1,661		1,738
Public Health - General Fund	4,753	4,777	5,263	486	1,123	0	1,123	(634)	(3)
Total - People	233,315	239,428	258,121	18,693	21,300	195	21,495	(4,576)	1,774

Position by Division:**Adult Social Care**

Adult Social Care (ASC) budgets continue to experience significant pressure in 2021/22 with a risk of a gross overspend of £12m at P05. This is partly mitigated by the receipt of £3.9m of Infection Control and Rapid Testing grant funding giving a net position of £8.1m. This reflects a stabilising position with little change in the forecast from P04.

The finance position can be summarised as follows.

Summary by Service	2021/22 - Full Year			Variance Analysis			
	Revised Budget	P5 Forecast Outturn	P5 Outturn Variance	COVID-19 Exp	COVID-19 Inc	Total COVID Impact	Non-Covid Pressure
	£000s		£000s	£000s			
Adult Social Care							
111 - Joint Commissioning (Adults)	1,127	1,032	(95)			0	(95)
141 - Maximising Independence and Specialist Teams	116,207	125,146	8,940	6,070		6,070	2,870
142 - Hospitals and Front Door	4,718	4,605	(113)			0	(113)
143 - Safeguarding/Deprivation of Liberty	3,017	2,620	(397)			0	(397)
145 - Reablement, Intermediate Care & Regulated Services	12,995	12,354	(640)			0	(640)
146 - Technical Specialist Mental Health/PSW	1,168	1,235	68			0	68
147 - Head of Service – Senior Professional Lead	315	1,198	882	2,118		2,118	(1,236)
148 - Contracts & Quality Assurance	8,517	8,898	380	3,942	(3,942)	0	380
152 - 0-25 Integrated Service	9,585	8,697	(888)			0	(888)
1A2 - Early Intervention – Adults	0	0	0			0	0
Division: 14 - Adult Social Care	157,648	165,785	8,137	12,130	(3,942)	8,188	(51)

The major areas of overspend continue to be:

- Adults with Long Term Conditions (aged 18-64) which is forecasting a potential overspend of £10.7m (mainly relating to an increase of 6% in the number of people supported since 2020/21 with forecast pressures in residential and nursing placements and accommodation-based support costs).
- Older People with a forecast overspend of £4m relating to residential and nursing home cost pressures.

These cost pressures are partially offset by additional income from contributions to care costs of c£5.7m and other variations of c£0.9m.

The Covid-19 pandemic continues to be a challenging situation contributing significant cost pressures and challenges to the service in trying to meet its savings targets. There are also on-going pressures for the service from provider sustainability issues and they are also seeing an increase in the size of home care packages. This could in part be explained by citizen choice in relation to concerns and uncertainty regarding residential care as a choice of care setting given the risks presented during the early stages of the pandemic. Additionally, as we start to approach the winter period, there are ongoing challenges to secure home care capacity to facilitate timely hospital discharges.

There is an emerging risk in relation to hospital discharge costs for Pathway 3 beds. These beds are initially funded by the NHS funded Hospital Discharge Programme with reviews expected within a specified period. There is a risk that if these reviews cannot be completed in time and length of stay exceeds the funded element, all costs will be recharged by the NHS to Adult Social Care until reviews have been completed. The CCG are currently quantifying this cost and the service is looking at conversation rates from reviews to make its own assessment of the potential financial risk.

It remains very difficult to confidently forecast the on-going financial impact of Covid-19 to the end of 2021/22 and whether demand / patterns of expenditure and costs pressures will continue.

Children and Families

Children and Families Service is forecasting £6.67m overspend, a slight increase of £3,000 from P04 due to slightly lower forecast in Children's Home salaries, offset by continued staffing cost pressure in Through Care team. The finance position by service area is illustrated in the table below.

Service Area	Children and Families Services	2021/22 - Full Year				Variance Analysis			
		Approved Budget	Revised Budget	P05 Forecast Outturn	Outturn Variance	Covid Expenditure	Covid Income	Total Covid Impact	Non-covid
		£'000				£'000			
112	Service: Joint Commissioning (Children)	4,701	4,677	4,629	-48	-	-	-	-48
113	Service: Targeted Support	9,581	9,264	9,262	-2	-	-	-	-2
153	Service: Quality Assurance, BSCB	1,840	1,874	1,877	3	-	-	-	3
154	Service: Area Social Work (North)	2,439	2,438	2,520	82	-	-	-	82
155	Service: Area Social Work (East/Central)	3,547	3,547	3,918	371	300	-	300	71
156	Service: Area Social Work (South)	2,656	2,655	2,703	48	90	-	90	-42
157	Service: Children & Aftercare teams	7,749	7,748	7,841	93	303	-	303	-210
158	Service: Internal & External Placements	27,347	26,547	32,862	6,315	5,786	-	5,786	529
159	Service: Children & Family Support - Manage	1,171	2,281	2,196	-85	-	-	-	-85
15A	Service: Safeguarding and Area Services	1,916	1,876	1,852	-24	-	-	-	-24
15B	Service: Specialist Services	2,169	2,169	2,088	-81	102	-	102	-183
15	Children and Families Services Total:	65,115	65,076	71,747	6,671	6,581	-	6,581	90

The major area of overspend is in Placement which is forecasted to overspend by £6.3m, a reduction of £78,000 from P04 which is a positive sign of stabilising after 4 months of continuous increase in demand.

Current estimated Covid-19 expenditure pressure is £6.58m.

Educational and Skills

Education and Skills division is forecasting to overspend by £3.4m, of which £1.5m was Covid-19 related. Cost pressure is mainly relating to Home to School Transport (HTST) £1.9m (£1.061m is Covid-19 related) and Accessible City £1.2m (£0.308 is Covid-19 related).

Financial performance by service area is summarised in table below:

		2021/22 - Full Year				Variance Analysis			
Service Area	Education and Skills Services	Approved Budget	Revised Budget	P05 Forecast Outturn	Outturn Variance	Covid Expenditure	Covid Income	Total Covid Impact	Non-covid
		£'000				£'000			
162	Learning City for All	623	623	730	106	-	-	-	106
163	Education Management	3,579	3,579	3,613	33	-	-	-	33
164	Additional Learning Needs	5,677	5,677	7,562	1,885	1,061	-	1,061	824
165	Employment, Skills &	734	734	758	24	67	-	67	-42
166	Trading with Schools	-441	-441	-441	0	-	-	-	0
167	Schools PFI	0	0	-1	-1	-	-	-	-1
168	Inclusive City	290	290	408	118	30	195	225	-106
169	Accessible City	1,536	1,465	2,698	1,232	308	-	308	924
16	Education and Skills Service	11,998	11,928	15,326	3,398	1,466	195	1,661	1,738

The pressure in HTST includes travel costs - linked to increased number of children being transported and pressure in getting good drivers and escorts, Personal Travel Budgets and Parent Partnership SPSP.

The risk of overspend in Accessible City is driven by additional staffing needed for Education Psychologists to tackle significant amount of EHC assessments backlog.

Communities and Public Health

The Public Health England (PHE) grant award for Public Health (PH) ring-fenced grant for 2021/22 is £33,643m. PH also hold general fund budget and other partnership grants of £4.753m which supports domestic abuse and sexual violence, health watch, substance misuse, rough sleeping, drug and alcohol treatment, sports projects, Hengrove and Leisure Centres.

At P05, there is no adverse forecast relating to the Public Health ring-fenced budgets. The current forecast overspend on the PH general fund relates to the potential financial assistance for Leisure services contracts in the sum of £1.123m in 2021/22 as a result of Covid-19 pandemic. This will be mitigated be partly funded by the National Leisure Recovery Funding (NLRF) - £0.634m grant and the remaining £0.489m would be covered by unallocated Covid-19 response funding carried forward from 2020/21.

Since 2020/21 Public Health has received significant amounts of government Contain Outbreak Management funding and Test and Trace Outbreak Management funding totalling £18.733m. It is expected that this funding will be fully utilised by March 2022 as work continues, on delivering the Local Outbreak Management Plan.

Savings Delivery

21/22 People Directorate Savings Target (£'000s):

6,114

	This month			Last month		
	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk	Total value of savings (£'000s)	Value at risk (£'000s)	Proportion at risk
No - savings are at risk	5,390	3,740	69%	5,390	4,090	76%
Yes - savings are safe	724	0	0%	724	0	0%
SAVING CLOSED - CONFIRMED AS 'SECURED & DELIVERED'	0	0	n/a	0	0	n/a
NO RAG PROVIDED	0	0	n/a	0	0	n/a
Grand Total	6,114	3,740	61%	6,114	4,090	67%
n/a - represents one off savings or mitigations in previous year	-8,082	0	0%	-8,082	0	0%
WRITTEN OFF	6,520	0	0%	6,520	0	0%
Grand Total	4,552	3,740	82%	4,552	4,090	90%

Top 5 largest savings at risk in year (ordered by size of saving at risk)		
ID	Name of Proposal	Value at Risk In 21/22 (£'000)
FP33_21_C	Commissioning Adult Purchasing Budget (subset of original Better Lives savings)	£ 1,500
21_N6_01	Monitoring and grip debt recovery and OPI	£ 1,200
FP33_21_B	Strengths Based Approach (subset of original Better Lives savings)	£ 1,000
827-2b	18/19 Rollover - Organisational redesign including the council's senior management structures (Mitigation for Education Post)	£ 40

Mitigated savings from previous years' that remain 'due' for delivery this year (£m)	
Amount due from previous year(s):	£ 3.39
Amount reported at risk:	£ 2.54

Key Changes since last month

1. The overall value at risk has reduced this month due to the following updates:

*FP33_21_B Strengths Based Approach (subset of original Better Lives savings) - reporting **an increase** to the savings at risk, from £850k in P4 to £1m in P5

*FP33_21_C Commissioning Adult Purchasing Budget (subset of original Better Lives savings) - reporting **a reduction** to the savings at risk, from £2m in P4 to £1.5m in P5

Key messages/Comments:

- The People Directorate target for 21/22 is £6.114m, made up of 6 individual savings. £3.39m of this is rollovers from 20/21.
- Adult Social Care savings account for 3 of the top 5 largest savings at risk for 21/22, with 21_New01 tactical savings of £500k now marked as safe for 21/22.
- The Adult Social Care Transformation Programme is currently in exception and a session will be held with CLB to agree options for future delivery.
- FPD7-1 is considered safe and the Secured and Delivered sign off process has been initiated.

b) Risks and Opportunities

Division	Risk or Opportunity	Description of Impact £	Risk / Opportunity	Likelihood	Net / (opportunity)
			£	(%)	£
Adult Social Care	Risk	Further wave of covid-19 infections resulting in additional care costs e.g. hospital discharges, impact on cost of care and provider sustainability, above initial emergency planning assumptions and no certainty regarding levels infection control or other government grant assistance.	4,000,000	50%	2,000,000
Adult Social Care	Risk	Impact of pandemic on ability to deliver transformational change and savings plans	5,390,000	69%	3,740,000
Adult Social Care	Risk	Emerging risk in relation to pathway 3 beds in excess of Hospital Discharge Funding (4 weeks) being recharged to ASC	Emerging risk	TBC	TBC but could be significant
Education	Risk	Home to School transport (HTST): Due to data quality issues, there is possibility that forecast in the monitor may be understated.	176,000	75%	132,000
People	Gross General Fund Risk		9,566,000		5,872,000

c: Capital

Approved Budget £35.1m	Revised Budget £35.1m	Expenditure to Date £8.9m 25% of Budget	Forecast Outturn £25.9m 74% of budget	Outturn Variance (£9.2m)
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Gross expenditure by Programme		Current Year (FY2021) - Period 5				Performance to budget	
Ref	Scheme	Budget	Expenditure to Date	Forecast	Variance	Expenditure to date	Forecast
						%	
£000s							
People							
CRF1	Covid Recovery Fund – Community Improvements – Pending Business Case Deve	2,500	0	150	(2,350)	0%	6%
CRF2	Covid Recovery Fund – Youth Zones Investment – Pending Business Case Develo	750	0	395	(355)	0%	53%
PE01	School Organisation/ Children’s Services Capital Programme	14,293	6,770	13,748	(545)	47%	96%
PE02	Schools Organisation/SEN Investment Programme	9,726	585	6,577	(3,149)	6%	68%
PE03	Schools Devolved Capital Programme	2,000	228	1,570	(430)	11%	79%
PE05	Children & Families - Aids and Adaptations	120	81	170	50	68%	142%
PE06	Children Social Care Services	1,440	147	820	(619)	10%	57%
PE06B	Adult Social Care – Better Lives at Home Programme	4,257	1,117	2,466	(1,791)	26%	58%
PE10	Sports Capital Investment	0	(53)	0	0		
Total People		35,085	8,875	25,897	(9,189)	25%	74%

The People capital programme is currently reporting a £9.2m underspend at P05, an increased underspend of £2.7m from the P04 forecast. Most of the People capital programme relates to schools and the service have advised that there has been a re-forecast and a conservative view has been taken due to the current turbulence we are seeing in the construction sector at the moment. This is likely to have the following effects on some of the projects:

- Potential lack of labour could hold up contractors ability to mobilise in short to medium term creating delay
- Anticipated shortage of materials is worsening. This will impact the ability of contractors to meet previously achievable start on site dates
- Inflation due to the above issues could impact the sufficiency of approved budgets. This is being reviewed but could delay while strategy is developed to manage any increase in costs

These risks have been captures in operational and strategic risk registers.

The other variance relates to the Better Lives at Home Programme which is currently reporting a forecast underspend of £1.8m where work is ongoing with our strategic partners Arcadis, on optimising the use of this capital funding.